FIRST REGULAR SESSION

SENATE BILL NO. 434

95TH GENERAL ASSEMBLY

INTRODUCED BY SENATOR GREEN.

Read 1st time February 23, 2009, and ordered printed.

2032S.01I

TERRY L. SPIELER, Secretary.

AN ACT

To repeal sections 105.487, 105.492, 105.963, 130.021, 130.046, 130.057, and 130.071, RSMo, and to enact in lieu thereof seven new sections relating to ethics, with penalty provisions.

Be it enacted by the General Assembly of the State of Missouri, as follows:

Section A. Sections 105.487, 105.492, 105.963, 130.021, 130.046, 130.057,

- 2 and 130.071, RSMo, are repealed and seven new sections enacted in lieu thereof,
- 3 to be known as sections 105.487, 105.492, 105.963, 130.021, 130.046, 130.057, and
- 4 130.071, to read as follows:

105.487. The financial interest statements shall be filed at the following

- 2 times, but no person is required to file more than one financial interest statement
- 3 in any calendar year:
- 4 (1) Each candidate for elective office, except those candidates for county
- 5 committee of a political party pursuant to section 115.609, RSMo, or section
- 6 115.611, RSMo, who is required to file a personal financial disclosure statement
- 7 shall file a financial interest statement no later than fourteen days after the close
- 8 of filing at which the candidate seeks nomination or election, and the statement
- 9 shall be for the twelve months prior to the closing date, except that in the event
- 10 an individual does not become a candidate until after the date of certification for
- 11 candidates, the statement shall be filed within fourteen days of the individual's
- 12 nomination by caucus. An individual required to file a financial interest
- 13 statement because of the individual's candidacy for office prior to a primary
- 14 election in accordance with this section is also required to amend such statement
- 15 no later than the close of business on Monday prior to the general election to
- 16 reflect any changes in financial interest during the interim. The appropriate

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election authority shall provide to the candidate at the time of filing for [election] 17 18 office written notice of the candidate's obligation to file pursuant to sections 105.483 to 105.492 and the candidate shall sign a statement acknowledging 19 20 receipt of such notice;

- (2) Each person appointed to office, except any person elected for county committee of a political party pursuant to section 115.617, RSMo, and each official or employee described in section 105.483 who is not otherwise covered in this subsection shall file the statement within thirty days of such appointment or employment. This statement shall be for the twelve months prior to the appointment date;
- (3) Every other person required by sections 105.483 to 105.492 to file a financial interest statement shall file the statement annually not later than the 29 first day of May and the statement shall cover the calendar year ending the immediately preceding December thirty-first; provided that the governor, 30 lieutenant governor, any member of the general assembly or any member of the governing body of a political subdivision may supplement such person's financial 32interest statement to report additional interests acquired after December 33 thirty-first of the covered year until the date of filing of the financial interest 34 statement. If an individual becomes a candidate for office by 36 nomination of a political caucus, the individual shall file a financial interest statement within ten days of the nomination. Such statement shall cover the time period described in subdivision (1) of this section;
- (4) The deadline for filing any statement required by sections 105.483 to 105.492 shall be 5:00 p.m. of the last day designated for filing the statement. When the last day of filing falls on a Saturday or Sunday or on an official state holiday, the deadline for filing is extended to 5:00 p.m. on the next day which is not a Saturday or Sunday or official holiday. Any statement required within a specified time shall be deemed to be timely filed if it is postmarked not later than midnight of the day [previous to the last day] designated for filing the statement. 46

105.492. 1. Any person required in sections 105.483 to 105.492 to file a financial interest statement who fails to file such statement by the times required in section 105.487 shall, if such person receives any compensation or other remuneration from public funds for the person's services, not be paid such compensation or receive such remuneration until the person has filed a financial interest statement as required by sections 105.483 to 105.492. Any person

7 required in sections 105.483 to 105.492 to file a financial statement who fails to

- 8 file such statement by the time required in section 105.487 and continues to fail
- 9 to file the required financial interest statement for thirty or more days after
- 10 receiving notice from the commission shall be subject to suspension from office in
- 11 the manner otherwise provided by law or the constitution. The attorney general
- 12 or prosecuting or circuit attorney, at the request of the commission, may take
- 13 appropriate legal action to enforce the provisions of this section.
- 14 2. If a candidate for office does not file a financial interest statement by
- 15 the close of business on the twenty-first day after the last day for filing for
- 16 election for which the person is a candidate or has not paid all fees assessed
- 17 by the commission, the commission shall notify the official who accepted such
- 18 candidate's declaration of candidacy that the candidate is disqualified. Such
- 19 election official shall remove the candidate's name from the ballot.
- 3. Failure of any elected official or judge to file a financial interest
- 21 statement thirty days after notice from the appropriate filing officer shall be
- 22 grounds for removal from office as may be otherwise provided by law or the
- 23 constitution.
- 4. Any person who knowingly misrepresents or omits any facts required
- 25 to be contained in any financial interest statement filed as required by sections
- 26 105.483 to 105.496 is guilty of a class B misdemeanor. Venue for any criminal
- 27 proceeding brought pursuant to this section shall be the county in which the
- 28 defendant resided at the time the defendant filed the financial interest statement.
- 29 5. Any lobbyist who fails to timely file a lobbying disclosure report as
- 30 required by section 105.473 shall be assessed a late filing fee of ten dollars for
- 31 every day such report is late.
 - 105.963. 1. The executive director shall assess every committee, as
 - defined in section 130.011, RSMo, failing to file with a filing officer other than a
 - 3 local election authority as provided by section 130.026, RSMo, a campaign
- 4 disclosure report or a statement of limited activity as required by chapter
- 5 130, RSMo, other than the report required pursuant to subdivision (1) of
- 6 subsection 1 of section 130.046, RSMo, a late filing fee of [ten] fifty dollars for
- 7 each day after such report is due to the commission, provided that the total
- 8 amount of such fees assessed pursuant to this subsection per report
- 9 shall not exceed three thousand dollars. The executive director shall [mail]
- 10 send a notice[, by registered mail,] to any candidate and the treasurer of any
- 11 committee who fails to file such report within seven business days of such

failure to file informing such person of such failure and the fees provided by this section. [If the candidate or treasurer of any committee persists in such failure for a period in excess of thirty days beyond receipt of such notice, the amount of the late filing fee shall increase to one hundred dollars for each day that the report is not filed, provided that the total amount of such fees assessed pursuant to this subsection per report shall not exceed three thousand dollars.]

- 2. [(1)] Any [candidate for state or local office who] committee which fails to file a campaign disclosure report required pursuant to subdivision (1) of subsection 1 of section 130.046, RSMo, other than a report required to be filed with a local election authority as provided by section 130.026, RSMo, shall be assessed by the executive director a late filing fee of one hundred dollars for each day that the report is not filed, [until the first day after the date of the election. After such election date, the amount of such late filing fee shall accrue at the rate of ten dollars per day that such report remains unfiled, except as provided in subdivision (2) of this subsection.
- pursuant to this subsection per report shall not exceed six thousand dollars. The executive director shall [mail] send a notice[, by certified mail or other means to give actual notice,] to any candidate and the treasurer of any committee who fails to file the report described in [subdivision (1) of] this subsection within seven business days of such failure to file informing such person of such failure and the fees provided by this section. [If the candidate persists in such failure for a period in excess of thirty days beyond receipt of such notice, the amount of the late filing fee shall increase to one hundred dollars for each day that the report is not filed, provided that the total amount of such fees assessed pursuant to this subsection per report shall not exceed six thousand dollars.]
- 3. The executive director shall assess every person required to file a financial interest statement pursuant to sections 105.483 to 105.492 failing to file such a financial interest statement with the commission a late filing fee of ten dollars for each day after such statement is due to the commission. The executive director shall [mail] send a notice[, by certified mail,] to any person who fails to file such statement informing the individual required to file of such failure and the fees provided by this section. If the person persists in such failure for a period in excess of thirty days beyond receipt of such notice, the amount of the late filing fee shall increase to one hundred dollars for each day thereafter that

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48 the statement is late, provided that the total amount of such fees assessed 49 pursuant to this subsection per statement shall not exceed six thousand dollars.

- 4. Any person assessed a late filing fee may seek review of such assessment or the amount of late filing fees assessed, at the person's option, by filing a petition within fourteen days after receiving [actual] notice of assessment with the administrative hearing commission, or without exhausting the person's administrative remedies may seek review of such issues with the circuit court of Cole County.
- 5. The executive director of the Missouri ethics commission shall collect such late filing fees as are provided for in this section. Unpaid late filing fees shall be collected by action filed by the commission, including, but not limited to, garnishment and execution against a committee's official depository account as set forth in subsection 4 of section 130.021, RSMo, after a thirty-day delinquency. The commission shall contract with the appropriate entity to collect such late filing fees after a thirty-day delinquency. If not collected within one hundred twenty days, the Missouri ethics commission shall file a petition in Cole County circuit court to seek a judgment on said fees. All late filing fees collected pursuant to this section shall be transmitted to the state treasurer and deposited to the general revenue fund.
- 6. The late filing fees provided by this section shall be in addition to any penalty provided by law for violations of sections 105.483 to 105.492 or chapter 130, RSMo.
- 70 7. If any lobbyist who fails to file a lobbyist report in a timely manner is assessed a late fee, if any individual who is required to file 71a personal financial disclosure statement fails to file such disclosure 72statement in a timely manner and is assessed a late fee, or if any 73 74candidate [fails] or treasurer of any committee fail to file a campaign disclosure report or a statement of limited activity in a timely manner and 75that candidate or treasurer is assessed a late filing fee, the lobbyist, 76 individual, candidate, [candidate committee treasurer or assistant] or treasurer 77 may file an appeal of the assessment of the late filing fee with the 78 79 commission. The commission may forgive the assessment of the late filing fee upon a showing of good cause. Such appeal shall be filed within ten days of the 80 receipt of notice of the assessment of the late filing fee.
 - 130.021. 1. Every committee shall have a treasurer who, except as provided in subsection 10 of this section, shall be a resident of this state and

3 reside in the district or county in which the committee sits. A committee may
4 also have a deputy treasurer who, except as provided in subsection 10 of this
5 section, shall be a resident of this state and reside in the district or county in
6 which the committee sits, to serve in the capacity of committee treasurer in the
7 event the committee treasurer is unable for any reason to perform the treasurer's
8 duties.

- 2. Every candidate for offices listed in subsection 1 of section 130.016 who has not filed a statement of exemption pursuant to that subsection and every candidate for offices listed in subsection 6 of section 130.016 who is not excluded from filing a statement of organization and disclosure reports pursuant to subsection 6 of section 130.016 shall form a candidate committee and appoint a treasurer. Thereafter, all contributions on hand and all further contributions received by such candidate and any of the candidate's own funds to be used in support of the person's candidacy shall be deposited in a candidate committee depository account established pursuant to the provisions of subsection 4 of this section, and all expenditures shall be made through the candidate, treasurer or deputy treasurer of the person's candidate committee. Nothing in this chapter shall prevent a candidate from appointing himself or herself as a committee of one and serving as the person's own treasurer, maintaining the candidate's own records and filing all the reports and statements required to be filed by the treasurer of a candidate committee.
- 3. [A candidate who has more than one candidate committee supporting the person's candidacy shall designate one of those candidate committees as the committee responsible for consolidating the aggregate contributions to all such committees under the candidate's control and direction as required by section 130.041] No person may form a new candidate committee or serve as a treasurer or deputy treasurer of any committee as defined in section 130.011 until the person or the treasurer of any candidate committee previously formed by the person has filed all required campaign disclosure reports or statements of limited activity for all prior elections and paid outstanding previously imposed fees assessed against that person by the ethics commission. No candidate shall form, control, or direct a committee of continuing existence.
- 4. (1) Every committee shall have a single official fund depository within this state which shall be a federally or state-chartered bank, a federally or state-chartered savings and loan association, or a federally or state-chartered

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39 credit union in which the committee shall open and thereafter maintain at least 40 one official depository account in its own name. An "official depository account" shall be a checking account or some type of negotiable draft or negotiable order 41 42of withdrawal account, and the official fund depository shall, regarding an official depository account, be a type of financial institution which provides a record of 43 44 deposits, canceled checks or other canceled instruments of withdrawal evidencing each transaction by maintaining copies within this state of such instruments and 45 46 other transactions. All contributions which the committee receives in money, 47 checks and other negotiable instruments shall be deposited in a committee's official depository account. Contributions shall not be accepted and expenditures 48 shall not be made by a committee except by or through an official depository 49 50 account a n d ${
m the}$ committee treasurer, deputy treasurer candidate. Contributions received by a committee shall not be commingled with 5152any funds of an agent of the committee, a candidate or any other person, except that contributions from a candidate of the candidate's own funds to the person's 53 candidate committee shall be deposited to an official depository account of the 54person's candidate committee. No expenditure shall be made by a committee 55 when the office of committee treasurer is vacant except that when the office of a 56 candidate committee treasurer is vacant, the candidate shall be the treasurer 57 58until the candidate appoints a new treasurer.

(2) A committee treasurer, deputy treasurer or candidate may withdraw funds from a committee's official depository account and deposit such funds in one or more savings accounts in the committee's name in any bank, savings and loan association or credit union within this state, and may also withdraw funds from an official depository account for investment in the committee's name in any certificate of deposit, bond or security. Proceeds from interest or dividends from a savings account or other investment or proceeds from withdrawals from a savings account or from the sale of an investment shall not be expended or reinvested, except in the case of renewals of certificates of deposit, without first redepositing such proceeds in an official depository account. Investments, other than savings accounts, held outside the committee's official depository account at any time during a reporting period shall be disclosed by description, amount, any identifying numbers and the name and address of any institution or person in which or through which it is held in an attachment to disclosure reports the committee is required to file. Proceeds from an investment such as interest or dividends or proceeds from its sale, shall be reported by date and amount. In the

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75 case of the sale of an investment, the names and addresses of the persons 76 involved in the transaction shall also be stated. Funds held in savings accounts 77 and investments, including interest earned, shall be included in the report of 78 money on hand as required by section 130.041.

- 5. The treasurer or deputy treasurer acting on behalf of any person or organization or group of persons which is a committee by virtue of the definitions of committee in section 130.011 and any candidate who is not excluded from forming a committee in accordance with the provisions of section 130.016 shall file a statement of organization with the appropriate officer within twenty days after the person or organization becomes a committee but no later than [the date for filing the first report required pursuant to the provisions of section 130.046] thirty days prior to the election for which the committee receives contributions or makes expenditures, except that a continuing committee shall file a statement or organization with the appropriate officer no later than sixty days prior to the election for which the committee receives contributions or makes expenditures. The statement of organization shall contain the following information:
- (1) The name, mailing address and telephone number, if any, of the committee filing the statement of organization. If the committee is deemed to be affiliated with a connected organization as provided in subdivision (11) of section 130.011, the name of the connected organization, or a legally registered fictitious name which reasonably identifies the connected organization, shall appear in the name of the committee. If the committee is a candidate committee, the name of the candidate shall be a part of the committee's name;
 - (2) The name, mailing address and telephone number of the candidate;
 - (3) The name, mailing address and telephone number of the committee treasurer, and the name, mailing address and telephone number of its deputy treasurer if the committee has named a deputy treasurer;
 - (4) The names, mailing addresses and titles of its officers, if any;
- 104 (5) The name and mailing address of any connected organizations with 105 which the committee is affiliated;
- 106 (6) The name and mailing address of its depository, and the name and account number of each account the committee has in the depository;
- 108 (7) Identification of the major nature of the committee such as a candidate 109 committee, campaign committee, continuing committee, political party committee, 110 incumbent committee, or any other committee according to the definition of

111 committee in section 130.011;

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- 112 (8) [In the case of the candidate committee designated in subsection 3 of 113 this section, the full name and address of each other candidate committee which 114 is under the control and direction of the same candidate, together with the name, 115 address and telephone number of the treasurer of each such other committee;
- 116 (9)] The name and office sought of each candidate supported or opposed 117 by the committee;
- [(10)] (9) The ballot measure concerned, if any, and whether the committee is in favor of or opposed to such measure.
 - 6. A committee may omit the information required in subdivisions [(9)] (8) and [(10)] (9) of subsection 5 of this section if, on the date on which it is required to file a statement of organization, the committee has not yet determined the particular candidates or particular ballot measures it will support or oppose.
 - 7. A committee which has filed a statement of organization and has not terminated shall not be required to file another statement of organization, except that when there is a change in any of the information previously reported as required by subdivisions (1) to [(8)] (7) of subsection 5 of this section an amended statement of organization shall be filed within twenty days after the change occurs, but no later than the date of the filing of the next report required to be filed by that committee by section 130.046.
 - 8. A campaign committee shall terminate either thirty days after the general election or upon the satisfaction of all committee debt after the general election, whichever is later, except that no committee retiring debt shall engage in any other activities in support of a measure for which the committee was formed. A candidate committee shall continue in existence for use by an elected candidate or shall terminate the later of either thirty days after the general election for a candidate who was not elected or upon the satisfaction of all committee debt after the election, except that no committee retiring debt shall engage in any other activities in support of the candidate for which the committee was formed. Upon termination of a committee, a termination statement indicating dissolution shall be filed not later than ten days after the date of dissolution with the appropriate officer or officers with whom the committee's statement of organization was filed. The termination statement shall the distribution made of any remaining surplus funds and the disposition of any deficits; and the name, mailing address and telephone number

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of the individual responsible for preserving the committee's records and accounts 147 as required in section 130.036. 148

- 9. Any statement required by this section shall be signed and attested by 149 150 the committee treasurer or deputy treasurer, and by the candidate in the case of a candidate committee. 151
- 152 10. A committee domiciled outside this state shall be required to file a statement of organization and appoint a treasurer residing in this state and open 153 154 an account in a depository within this state; provided that either of the following 155 conditions prevails:
 - (1) The aggregate of all contributions received from persons domiciled in this state exceeds twenty percent in total dollar amount of all funds received by the committee in the preceding twelve months; or
 - (2) The aggregate of all contributions and expenditures made to support or oppose candidates and ballot measures in this state exceeds one thousand five hundred dollars in the current calendar year.
- 11. If a committee domiciled in this state receives a contribution of one thousand five hundred dollars or more from any committee domiciled outside of this state, the committee domiciled in this state shall file a disclosure report with the commission. The report shall disclose the full name, mailing address, 166 telephone numbers and domicile of the contributing committee and the date and 167amount of the contribution. The report shall be filed within forty-eight hours of the receipt of such contribution if the contribution is received after the last reporting date before the election.
- 170 12. Each legislative and senatorial district committee shall retain only one address in the district it sits for the purpose of receiving contributions. 171
 - 130.046. 1. The disclosure reports required by section 130.041 for all committees shall be filed at the following times and for the following periods:
 - (1) Not later than the eighth day before an election for the period closing on the twelfth day before the election if the committee has made any contribution or expenditure either in support or opposition to any candidate or ballot measure;
- (2) Not later than the thirtieth day after an election for a period closing on the twenty-fifth day after the election, if the committee has made any contribution or expenditure either in support of or opposition to any candidate or ballot measure; except that, a successful candidate who takes office prior to the twenty-fifth day after the election shall have complied with the report 10 requirement of this subdivision if a disclosure report is filed by such candidate

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and any candidate committee under the candidate's control before such candidate
takes office, and such report shall be for the period closing on the day before
taking office; and

- (3) Not later than the fifteenth day following the close of each calendar quarter. Notwithstanding the provisions of this subsection, if any committee accepts contributions or makes expenditures in support of or in opposition to a ballot measure or a candidate, and the report required by this subsection for the most recent calendar quarter is filed prior to the fortieth day before the election on the measure or candidate, the committee shall file an additional disclosure report not later than the fortieth day before the election for the period closing on the forty-fifth day before the election.
- 2. In the case of a ballot measure to be qualified to be on the ballot by initiative petition or referendum petition, or a recall petition seeking to remove an incumbent from office, disclosure reports relating to the time for filing such petitions shall be made as follows:
- (1) In addition to the disclosure reports required to be filed pursuant to subsection 1 of this section the treasurer of a committee, other than a continuing committee, supporting or opposing a petition effort to qualify a measure to appear on the ballot or to remove an incumbent from office shall file an initial disclosure report fifteen days after the committee begins the process of raising or spending money. After such initial report, the committee shall file quarterly disclosure reports as required by subdivision (3) of subsection 1 of this section until such time as the reports required by subdivisions (1) and (2) of subsection 1 of this section are to be filed. In addition the committee shall file a second disclosure report no later than the fifteenth day after the deadline date for submitting such petition. The period covered in the initial report shall begin on the day the committee first accepted contributions or made expenditures to support or oppose the petition effort for qualification of the measure and shall close on the fifth day prior to the date of the report;
- (2) If the measure has qualified to be on the ballot in an election and if a committee subject to the requirements of subdivision (1) of this subsection is also required to file a preelection disclosure report for such election any time within thirty days after the date on which disclosure reports are required to be filed in accordance with subdivision (1) of this subsection, the treasurer of such committee shall not be required to file the report required by subdivision (1) of this subsection, but shall include in the committee's preelection report all

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information which would otherwise have been required by subdivision (1) of this 48 49 subsection.

- 3. The candidate, if applicable, treasurer or deputy treasurer of a committee shall file disclosure reports pursuant to this section, except for any calendar quarter in which the contributions received by the committee or the expenditures or contributions made by the committee do not exceed five hundred dollars. The reporting dates and periods covered for such quarterly reports shall 54not be later than the fifteenth day of January, April, July and October for periods closing on the thirty-first day of December, the thirty-first day of March, the thirtieth day of June and the thirtieth day of September. No candidate, treasurer or deputy treasurer shall be required to file the quarterly disclosure report 5859required not later than the fifteenth day of any January immediately following a November election, provided that such candidate, treasurer or deputy treasurer 60 shall file the information required on such quarterly report on the quarterly 61 report to be filed not later than the fifteenth day of April immediately following such November election. Each report by such committee shall be cumulative from 63 the date of the last report. 64
- In the case of the continuing committee's first report, the report shall be 65 cumulative from the date of the continuing committee's organization. Every 66 67candidate, treasurer or deputy treasurer shall file, at a minimum, the campaign 68 disclosure reports covering the quarter immediately preceding the date of the election and those required by subdivisions (1) and (2) of subsection 1 of this 69 70 section. A continuing committee shall submit additional reports if it makes aggregate expenditures, other than contributions to a committee, of five hundred dollars or more, within the reporting period at the following times for the 72following periods: 73
- 74(1) Not later than the eighth day before an election for the period closing 75 on the twelfth day before the election;
- 76 (2) Not later than twenty-four hours after aggregate expenditures of two 77 hundred fifty dollars or more are made after the twelfth day before the election; 78 and
- 79 (3) Not later than the thirtieth day after an election for a period closing 80 on the twenty-fifth day after the election.
- 81 4. The reports required to be filed no later than the thirtieth day after an election and any subsequently required report shall be cumulative so as to reflect 82 the total receipts and disbursements of the reporting committee for the entire

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election campaign in question. The period covered by each disclosure report shall begin on the day after the closing date of the most recent disclosure report filed and end on the closing date for the period covered. If the committee has not previously filed a disclosure report, the period covered begins on the date the committee was formed; except that in the case of a candidate committee, the period covered begins on the date the candidate became a candidate according to the definition of the term candidate in section 130.011.

- 5. Notwithstanding any other provisions of this chapter to the contrary:
- (1) Certain disclosure reports pertaining to any candidate who receives nomination in a primary election and thereby seeks election in the immediately succeeding general election shall not be required in the following cases:
- (a) If there are less than fifty days between a primary election and the immediately succeeding general election, the disclosure report required to be filed quarterly **need not be filed**; provided that, any other report required to be filed prior to the primary election and all other reports required to be filed not later than the eighth day before the general election are filed no later than the final dates for filing such reports;
- (b) If there are less than eighty-five days between a primary election and the immediately succeeding general election, the disclosure report required to be filed not later than the thirtieth day after the primary election need not be filed; provided that any report required to be filed prior to the primary election and any other report required to be filed prior to the general election are filed no later than the final dates for filing such reports; and
- 107 (2) No disclosure report needs to be filed for any reporting period if during that reporting period the committee has neither received contributions 108 109 aggregating more than five hundred dollars nor made expenditure aggregating 110 more than five hundred dollars and has not received contributions aggregating more than three hundred dollars from any single contributor and if the 111 112 committee's treasurer files a statement with the appropriate officer that the 113 committee has not exceeded the identified thresholds in the reporting period. Any contributions received or expenditures made which are not reported 114 115 because this statement is filed in lieu of a disclosure report shall be included in 116 the next disclosure report filed by the committee. This statement shall not be 117 filed in lieu of the report for two or more consecutive disclosure periods if either the contributions received or expenditures made in the aggregate during those 118 reporting periods exceed five hundred dollars. This statement shall not be filed, 119

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in lieu of the report, later than the thirtieth day after an election if that report would show a deficit of more than one thousand dollars.

- 6. (1) If the disclosure report required to be filed by a committee not later than the thirtieth day after an election shows a deficit of unpaid loans and other outstanding obligations in excess of five thousand dollars, semiannual supplemental disclosure reports shall be filed with the appropriate officer for each succeeding semiannual period until the deficit is reported in a disclosure report as being reduced to five thousand dollars or less; except that, a supplemental semiannual report shall not be required for any semiannual period which includes the closing date for the reporting period covered in any regular disclosure report which the committee is required to file in connection with an election. The reporting dates and periods covered for semiannual reports shall be not later than the fifteenth day of January and July for periods closing on the thirty-first day of December and the thirtieth day of June.
- (2) Committees required to file reports pursuant to subsection 2 or 3 of this section which are not otherwise required to file disclosure reports for an election shall file semiannual reports as required by this subsection if their last required disclosure report shows a total of unpaid loans and other outstanding obligations in excess of five thousand dollars.
- 7. In the case of a committee which disbands and is required to file a termination statement pursuant to the provisions of section 130.021 with the appropriate officer not later than the tenth day after the committee was dissolved, the candidate, committee treasurer or deputy treasurer shall attach to the termination statement a complete disclosure report for the period closing on the date of dissolution. A committee shall not utilize the provisions of subsection 8 of section 130.021 or the provisions of this subsection to circumvent or otherwise avoid the reporting requirements of subsection 6 or 7 of this section.
- 8. Disclosure reports shall be filed with the appropriate officer not later than 5:00 p.m. prevailing local time of the day designated for the filing of the report and a report postmarked not later than midnight of the day [previous to the day] designated for filing the report shall be deemed to have been filed in a timely manner. The appropriate officer may establish a policy whereby disclosure reports may be filed by facsimile transmission.
- 9. Each candidate for the office of state representative, state senator, and for statewide elected office shall file all disclosure reports described in section 130.041 electronically with the Missouri ethics commission. The Missouri ethics

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commission shall promulgate rules establishing the standard for electronic filings with the commission and shall propose such rules for the importation of files to the reporting program.

159 10. Any rule or portion of a rule, as that term is defined in section 160 536.010, RSMo, that is created under the authority delegated in this section shall 161 become effective only if it complies with and is subject to all of the provisions of 162 chapter 536, RSMo, and, if applicable, section 536.028, RSMo. This section and 163 chapter 536, RSMo, are nonseverable and if any of the powers vested with the 164 general assembly pursuant to chapter 536, RSMo, to review, to delay the effective date, or to disapprove and annul a rule are subsequently held unconstitutional, 165 166 then the grant of rulemaking authority and any rule proposed or adopted after 167 August 28, 2006, shall be invalid and void.

130.057. 1. In order for candidates for election and public officials to more easily file reports required by law and to access information contained in such reports, and for the Missouri ethics commission to receive and store reports in an efficient and economical method, and for the general public and news media to access information contained in such reports, the commission shall establish and maintain an electronic reporting system pursuant to this section.

- 7 2. [The ethics commission may establish for elections in 1996 and shall establish for elections and all required reporting beginning in 1998 and maintain 9 thereafter a state campaign finance and financial interest disclosure electronic 10 reporting system pursuant to this section for all candidates required to file.] The 11 system may be used for the collection, filing and dissemination of all reports, including monthly lobbying reports filed by law, and all reports filed with the commission pursuant to this chapter and chapter 105, RSMo. The system may 13 be [established and] used for all reports required to be filed for [the primary and 14 general elections in 1996 and all elections [thereafter, except that the system 15 may require maintenance of a paper backup system for the primary and general 16 elections in 1996]. The reports shall be maintained and secured in the electronic 17 format by the commission. 18
- 3. [When the commission determines that the electronic reporting system has been properly implemented, the commission shall certify to all candidates and committees required to file pursuant to this chapter that such electronic reporting system has been established and implemented. Beginning with the primary and general elections in 2000, or the next primary or general election in which the commission has made certification pursuant to this subsection, whichever is

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later, Candidates and all other committees which are not required to file reports electronically with the Missouri ethics commission shall file reports by using either the electronic format prescribed by the commission or 28paper forms provided by the commission for that purpose. [Continuing] 29 Committees and candidates required to file electronically under 30 subsection 9 of section 130.046, shall file reports by electronic format prescribed by the commission, except [continuing] for committees which [make 32contributions equal to or less than fifteen] receive or spend two thousand 33 dollars or less in the applicable calendar year or reporting cycle. [Any continuing committee which makes contributions in support of or opposition to any measure or candidate equal to or less than fifteen thousand dollars in the applicable calendar year shall file reports on paper forms provided by the 36 commission for that purpose or by electronic format prescribed by the commission, whichever reporting method the continuing committee chooses.] The commission shall supply a computer program which shall be used for filing by modem or by a common magnetic media chosen by the commission. In the event that filings 40 are performed electronically, the candidate shall file a signed original written copy within five working days; except that, if a means becomes available which will allow a verifiable electronic signature, the commission may also accept this in lieu of a written statement.

- 4. [Beginning January 1, 2000, or on the date the commission makes the certification pursuant to subsection 3 of this section, whichever is later, all reports filed with the commission by any candidate for a statewide office, or such candidate's committee, shall be filed in electronic format as prescribed by the commission; provided however, that if a candidate for statewide office, or such candidate's committee receives or spends five thousand dollars or less for any reporting period, the report for that reporting period shall not be required to be filed electronically.
- 5.] A copy of all reports filed in the state campaign finance electronic reporting system shall be placed on a public electronic access system so that the general public may have open access to the reports filed pursuant to this section. The access system shall be organized and maintained in such a manner to allow an individual to obtain information concerning all contributions made to or on behalf of, and all expenditures made on behalf of, any public official described in subsection 2 of this section in formats that will include both written and electronically readable formats.

[6.] 5. All records that are in electronic format, not otherwise closed by law, shall be available in electronic format to the public. The commission shall maintain and provide for public inspection, a listing of all reports with a complete description for each field contained on the report, that has been used to extract information from their database files. The commission shall develop a report or reports which contain every field in each database.

[7.] 6. Annually, the commission shall provide, without cost, a system-wide dump of information contained in the commission's electronic database files to the general assembly. The information is to be copied onto a medium specified by the general assembly. Such information shall not contain records otherwise closed by law. It is the intent of the general assembly to provide open access to the commission's records. The commission shall make every reasonable effort to comply with requests for information and shall take a liberal interpretation when considering such requests.

130.071. 1. If a successful candidate, or the treasurer of his candidate committee fails to file the [disclosure] reports which are required by this chapter, the candidate shall not take office until such reports are filed and all fees assessed by the ethics commission are paid.

- 2. In addition to any other penalties provided by law, no person may file for any office in a subsequent election until he or the treasurer of his existing candidate committee has filed all required campaign disclosure reports for all prior elections and paid all fees assessed by the ethics commission.
- 3. Any person who files as a candidate for election to a public office shall be disqualified from participation in the election for which the candidate has filed if such person is delinquent in the filing of reports required under this chapter or has not paid all fees assessed by the ethics commission. The commission shall notify the official who accepted such candidate's declaration of candidacy that the candidate is disqualified. Such election official shall remove the candidate's name from the ballot.

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